



Ministry of Housing,
Communities &
Local Government

**catch
22**



Coventry City Council

Coventry City has been awarded funding from Ministry of Housing, Communities & Local Government to deliver TWO projects.

**Supporting Families
Against Youth Crime –
Troubled Families
(Preventing Youth
Crime)**

**Early Intervention
Youth Fund
Coventry Community
Safety Partnership**

Information about Coventry

Coventry is the 11 largest City in England, based on population, but sits in a very small geographical area. This means that while there are high-risk areas for violence and gang related activity their proximity to each other facilitates rapid escalation of issues. Recent fatal stabbings underpin concerns regarding serious violence and gang activity and evidence demonstrates that this is an escalating situation locally.

Coventry Police data:

- 6 confirmed County Lines, higher number under investigation.
- Between 2012 and 2018 knife crime has doubled.
- 8 Organised Crime Groups (OCG) others being considered, new profile release imminent.
- 33% of our violence victims are aged between 10-24.
- 37 % of victims of violence with a weapon are aged 10-24.
- An increase in violence has been seen in most wards.
- Intelligence shows drug dealing recently reported in certain areas has the potential to escalate in to serious violence with opposing groups dealing in the same area
- Coventry showing a 19.8% increase in public place violence YTD whereas the force is showing an 11% increase.
- The West Midlands is showing similar levels of most serious violence comparable to Merseyside up to the end of August 2018.

Other Coventry data:

- Coventry Community Safety Partnership Strategic Assessment 2018 identified that possession of weapons was up 11%, Robbery personal up 44.4% violence with injury by 5.7 %.
- Robbery convictions of young people continue to increase, 28 to 45 in the last two financial years.
- School permanent exclusion data evidences knives, guns, drugs and violence as increasingly common clusters of behaviours, including some in the primary arena.
- Youth survey 2018 (aged 11-18) 37% out of 960 respondents stated that they knew people who carried weapons and 11% knew more than ten people who carried a weapon.

Supporting Families Against Youth Crime – Troubled Families (Preventing Youth Crime)

Intervention

Coventry's bid builds on the national learning from the Troubled Families approach and will secure legacy benefits from this time-limited fund.

Coventry's approach has three strands:

- **STRAND 1 - Front line professionals and community's awareness training.** Priority will be given to those professionals, families and communities resident in the targeted areas. Training will include awareness raising (risk indicators) and response (how can they help their family, their communities and how to identify, access the right help at the right time).
- **STRAND 2 - Prevention activity delivered in schools in the targeted areas, which includes primary and secondary.** The objective to build resilience, de-glamourise the lifestyle, providing alternative role models and narratives, increase confidence to manage conflict and respond to peer pressure. It will also include young people on alternative education programmes and those who have recently transitioned to the secondary population or are at risk of exclusion. This will be delivered at 5 schools in the targeted areas in assemblies as part of the Future Proof Programme.
- **STRAND 3 - Intervention activity, using a whole family approach, targeting families in high-risk area is using risk characteristics that include those identified in EIFs Preventing Gang and Youth Violence report.** This will include intensive case management. Mentoring, and developing others as mentors. This strand reflects research evidence in terms of its delivery model ensuring that it builds on the protective factors for Youth Violence, providing alternative role models and parenting support groups to increase their confidence in managing their children's behaviour.

The third strand focuses heavily on the Troubled Family whole family approach.

This will bring new expertise, resources and toolkits into those teams and for the identified families, and improve practice going forward. It will complement current delivery but bring a new case management focus on the risks of being drawn up into violence, gang exploitation and criminalisation. It recognises the significantly different needs of those at risk based on age, gender, culture and community bringing an intensive focus and support to counter this emerging risk.

The objective of the three strands is to prevent young people being exploited by other peers and adult offenders who may be seeking to offer them an alternative none pro social family (sense of value and belonging). It recognises the benefits of communities working together to keep themselves safe and to support our young people to be resilient.

This approach will provide an additional tier of intervention to those currently available within the city. For example, Coventry, as part of the West Midlands Police Crime Commissioner proposal submitted to the Home Office Early Intervention Youth Fund, has secured funding which will provide a Teachable Moments service locally. Young people who have been drawn in to and are victims of youth violence can receive a service at hospital or at a time, they are most likely to be open to change.

This will work because:

- the approach utilised by Catch 22 within Cheshire and Cheshire West has evidenced impact (via outcome star and through their 100% engagement rate);
- it utilises research to inform the mentoring approach (level and type of engagement);
- PYF already has the confidence of young people, communities and partners within a target area which will facilitate access opening doors quickly and support relational activity;
- it provides legacy in terms of community asset through local mentors who will reflect the diversity of those with whom they are engaging;
- it provides legacy in terms of upskilling front-line practitioners, communities and families to spot early any risk indicators and respond accordingly;
- it provides legacy through sharing expertise and resources of partners; and
- it sits within an increasing range of responses/ suite of interventions.

Benefits, monitoring and evaluation

This approach maximises the synergy between current interventions available locally and between two highly respected partners to work with the Local Authority to deliver the totality of the three strands, they are The Positive Youth Foundation (PYF) and Catch 22.

Between them, they provide a considerable depth of knowledge, based on national and local experience and they deliver proven resources utilised locally and in other cities.

They will provide legacy benefits through upskilling of practitioners, communities and mentor development. In addition to this, the sharing of expertise and delivery programmes will provide ongoing benefits for the city as these can be utilised by partners going forward.

PYF is a community based social enterprise, which has expertise, and in depth, local knowledge informed by their location in high risk areas of the city. They have a record of engaging with the most challenging young people and the respect of local communities. They also coordinate The Youth Partnership, which has approximately 35 local members.

This positions them well to mobilise quickly against the activities as detailed in the implementation plan. They are invested in the City and through their activities and have, a strong working relationship with key partners and are linked in to, pivotal key forums including The Police and Crime Board, Police and School Panels and are a non-statutory Board member at The Coventry Youth Offending Teams Management Board.

Catch 22 works at every stage of the social welfare cycle to build resilience and aspiration in people and communities. They are a nationally recognised not for profit social business with vast experiences and resources to support this bid.

The City has:

- an Exploitation Co-ordinator;
- third sector support including the “stay safe” programme being delivered in secondary schools, excellent relationship with Streetdoctors who are embedded into practice. Over 500 young people in schools received a Streetdoctors intervention last year, all learning outcomes evidencing being hit at a rate exceeding 90%;
- developing a “Teachable Moments” provision through funding secured through a joint PCC bid to the EIF. Regional delivery discussions taking place on the 12 December 2018;
- a YOT, inspected by HMIP and deemed to be performing well in most areas, which is supporting the developments and proactive engagement with those in the CJS; and
- an innovation proposal has been submitted by the seven YOTS in the West Midlands to the OPCC which includes a cross border approach, enabling a collaborative systemic change utilising a contextual safeguarding approach across the seven areas, a regional coordinator, the securing of a regional profile of networks and pathways for those identified; and
- improved resilience and impact on desistance domains (outcome star, monitoring later entry into other services).

Early Intervention Youth Fund Coventry Community Safety Partnership

Overview

Coventry Community Safety Partnership are using two providers, Positive Youth Foundation and Catch 22, to provide a range of services as part of the Early Intervention Youth Fund initiative. An overview of the proposed provision in the below diagram. A more detailed summary of the proposed provision is provided in the text on the next few pages.

EIYF Targeted Intervention delivery model



Catch22

- Direct work with YP + F
- 10 cases at any one time
- Solution focussed approach
- Trauma informed intervention
- PACE programme
- Training provided to workforce: Child Exploitation and County Lines
- Multi-agency approach
- Support mentors with higher risk cases
- Share resources and practice

PYF

- Identify, Recruit, Train and Supervise mentors from Community and Professional backgrounds
- Support transition of Mentors in to Catch 22/PYF delivery teams
- Group work with identified young people
- Professional Development Training [Gang Labelled Offending]

Positive Youth Foundation elements of the delivery proposal

1. Intervention

Working in partnership with West Midlands Police, local authority colleagues and Catch 22, a delivery plan for PYF is suggested below, with the caveat that we have some flexibility to adapt the provision to meet the needs of the local partnership.

Mentor Development Programme

- Identify, recruit, train and support adult mentors from community and professional settings.
- Delivered in discreet cohorts to ensure quality and consistency.
- 10 hours per cohort, four specific modules of delivery: Safeguarding, County Lines, Youth Violence and Exploitation.
- Pre/Post Course questionnaires to establish knowledge base.
- All mentors to be assessed by young people at end of training for suitability.
- Delivered from city central location to ensure equality of access.
- 55 Mentors trained and mobilised throughout the duration of programme.

Diversions Activities in priority areas

- Delivery of positive activities to help build positive relationships with young people known to be involved in youth violence/gang related behaviours.
- Pipeline in to leadership programme and identification of those in need of support who are 'off the radar' of local services.
- 250 young people to access positive activities.

Professional Development Training

- Build upon locally successful training programme delivered throughout 2018 'Gang Labelled Offending' which allowed 100 professionals to gain support and training.
- Numbers TBC based upon Catch 22 plans.

Catch22 elements of the delivery proposal

We will receive referrals from several sources, such as Children's Services, Police, PYF and YOS. We will be pro-active in identifying young people who are at high risk of exploitation through working closely with Missing from Home, Care and Education to identify those at risk or involved in urban gangs. PYF mentors will jointly work higher risk cases with Catch22 where wrap around support is crucial to meaningful engagement.

Our Direct Work would involve the use of a screening assessment, support plan, 1:1 work with YP and family and focus on the 3 'P's, People, Place and Purpose, ensuring that young people have the right people and support around them; they have a safer and suitable place to live and thrive in; they have confidence, aspiration and resilience to achieve their goals. We provide support with the young person and co-produce each intervention with them. Our Direct Work is solution focussed, asset based, building upon relationships with a clear exit route into ETE. We would use a variety of resources captured in a Young Person's scrapbook where relevant to evidence distance travelled whilst capturing their voice. All Direct Work will be captured through our case management processes.

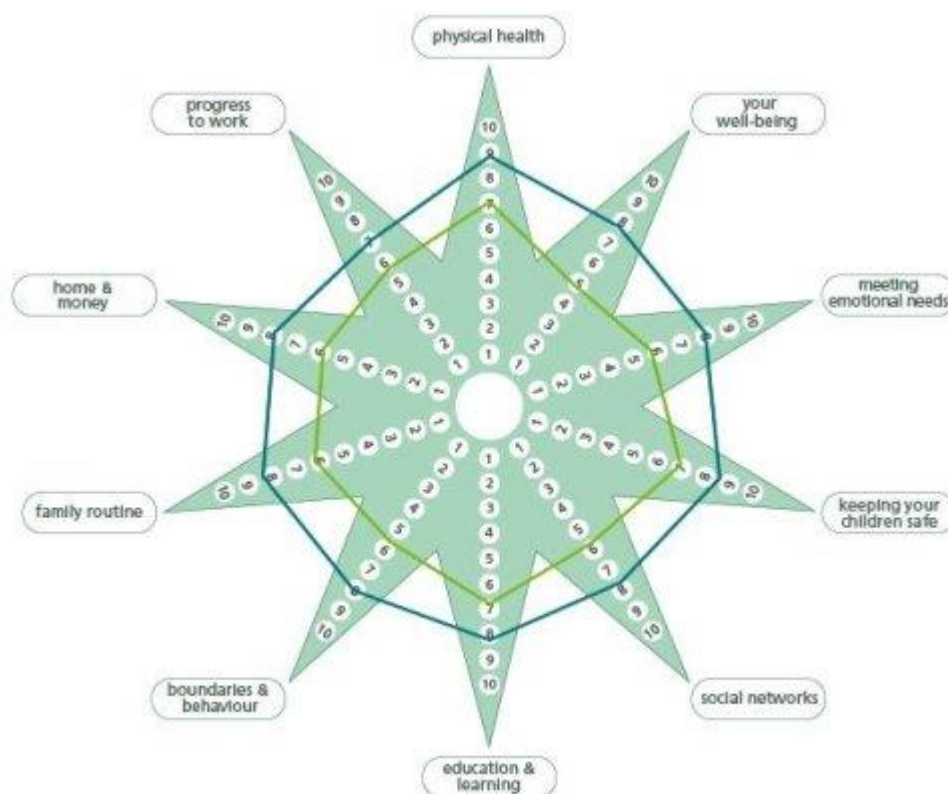
Catch22 will also deliver PACE programme to parents where child exploitation has affected their lives, or their child is at risk. One programme will be delivered per quarter.

Catch22 will also provide Child Exploitation and County Lines training awareness to Coventry's workforce, enabling front line staff to identify children who may be either involved in gangs, exploitation and county lines, how they can support young people and respond to their needs, and identify good practice to prevent issues from escalating. This will be provided twice per quarter to a range of services and provide a legacy to our work.

Evaluation

In terms of the evaluation of the programmes, both agencies will use the Outcomes Star model. A recognised self-assessment tool which provides a strong evidence base for measuring distance travelled and outcomes to evaluate the service impact as a whole. Young people and families are able to build confidence as they can relate to their outcomes both in a Star format and as a percentage scale.

An example is given below.



We will meet with both agencies monthly and review a monthly update report in this meeting.

Progress will also be reported back to the Police, Crime and Community Safety (P, C &CS) Board on a quarterly basis, prior to submission to the OPCC. In this way the P, C & CS Board will be integral in ensuring the money is being spent effectively and hold the provider to account.